

Arms Trade Treaty Voluntary Trust Fund

FINAL REPORT

LESOTHO

Ministry of Defence

Project No.: ATT.VTF.G2024.010LSO

20 November 2025

Arms Trade Treaty Voluntary Trust Fund - Final Report

Project Number	ATT.VTF.G2024.010LSO
Grantee name	The Kingdom of Lesotho
Project title	Review, drafting and validation of a comprehensive national legislation for the Arms Trade Treaty implementation
Grant Amount	USD\$ 89,028
Final Report submission date	13 June 2025
Period covered under this report (MM/DD/YY – MM/DD/YY)	22 November 2024 – 20 November 2025

1. Project activities and outcomes

a Describe the project outcomes.

The project outcome was to review the current legislation and draft legislation to align with the Arms Trade Treaty. After review of the current legislation, the Ministries and Agencies recommended that the government should draft a total new law as the current law was drafted in 1966. After consulting all stakeholder the Ministry for Defence submitted a Cabinet memo seeking permission to draft new law that will align with the ATT. The memo was supported with concurrence which was drafted by the Ministry of Justice and Ministry of Foreign Affairs and International Cooperation. After the permission by Cabinet was granted we established a legal team made up of legal advisors from the Lesotho Mounted Police Service (LMPS), Lesotho Defence Force (LDF) and Ministry of Defence (MoD) who developed drafting instructions for the Office of Parliamentary Drafting Committee (OPC). The Drafter used the instruction to draft the Bill which we are proud to share with the VTF. The draft Bill is currently with the office of the Attorney General, after input by the Attorney General the Bill will then go to the Cabinet then to Parliament to allow public participation

b Describe how the project has assisted your implementation of the ATT.

The bill has looked at the existing gaps and addressed articles 2 of the ATT as well as article 6, and 7 of the treaty. The bill create the space for the authority to assist an one who intend to manufacture or repair to be licenced. The bill provisions to establish a national competent authority, marking of firearms as well as establishing an electronic record of all items under article 2 of the treaty.

c List all States that benefitted from the project.

Lesotho

d Were all the project activities as specified in the Project Schedule (see Annex G) completed?

Yes No

If no, explain why and describe any problems, constraints and difficulties experienced in implementing the project.

Project progress must be indicated against the Project Schedule (see Attachment 1). Please indicate the Status of all activities highlighted in YELLOW in the Project Schedule. Please also include comments where you think appropriate (e.g. to explain why certain activities have not been completed on time).

What recommendations would you make in this regard?

e How would you rate the *relevance* of the project (was the project suited to existing priorities and policies of the benefitting State(s))?

Not relevant at all	Not very relevant	Moderately relevant	Relevant	Very relevant
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Explain your answer:

Since Lesotho has ratified the ATT, the government has been using the outdated legislation and was not in line with the international obligations such as the ATT, the SADC Protocol on the Firearms Control.

f How would you rate the *effectiveness* of the project (to what extent has the project attained its stated objectives)?

Not effective at all	Not very effective	Moderately effective	Effective	Very effective
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Explain your answer:

Lesotho has been using the outdated laws and making it difficult for the authority to enforce. With this new bill Lesotho will be in line with the ATT and the SADC Protocol

g How would you rate the *efficiency* of the project (to what extent were the project results attained on time and within budget)?

Not efficient at all	Not very efficient	Moderately efficient	Efficient	Very efficient
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Explain your answer:

The project result were attained on time within the budget, The bill was drafted and the Members of Parliament had an opportunity to be briefed on the content of the bill. We have since handed over the bill to internal processes which include the review by the Attorney General then by Cabinet and we will be tabled in Parliament. We are positive that the process will be done by the first half of 2026.

h Please describe the impact of the project (i.e. the positive or negative changes or effects that the project results have on the surrounding circumstances).

The bill establishes inter-agency cooperation (national Competent authority) as well places a limit on ownership of firearms. Brokering was not regulated and the bill enables the authority to regulate brokers and brokering activities.

i How would you rate the *sustainability* of the project (to what extent can the project benefits continue after the project has finished)?

Not sustainable at all	Not very sustainable	Moderately sustainable	Sustainable	Very sustainable
<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input checked="" type="checkbox"/>

Explain your answer:

The bill will be come law that will regulate import and export as well civilian possession of firearms. The bill established institutions that will monitor the implementation of the bill and well as interphase with interntaional institutions. This include the annual report on the implementation of the ATT

j How will the Project outcomes be further used or applied in the future? Are there plans for the activities to be continued or for the experience gained to be shared?

The bill will be used to regulate all items under article 2 and anyone wishing to acquire any of the items will be subject to scrutiny and be licenced. The licence is renewable annually. They are different type of licences

2. Final expenditure report

[Please complete the Worksheet titled 'input' in the VTF Expenditure Template – Final Report in Attachment 2.](#)

3. Certification

Please complete a separate certification for each consultant engaged to undertake the project activities that have been implemented.

For the purposes of this certification:

Grantee means Ministry of Defence of Lesotho

Consultant means [Insert name of Consultant]

I [Insert name of authorised person making the declaration] being a person duly authorised by the Grantee hereby certify that:

1. The Consultant was engaged by the Grantee on or after the date the Grant Agreement was executed to deliver services to the Project.
2. The service provided by the Consultant to the Grantee has been completed in accordance with the Grant Agreement.
3. The amount paid by the Grantee to the Consultant for the provision of services to help implement the Grant project to date is [Insert total \$ funding amount in United States dollars]
4. I have attached the tax invoice provided to the Grantee by the Consultant for the provision of services for the Grant project to date.
5. I have attached a receipt from the Consultant confirming that the amount referred to in 3 above has been paid in full by the Grantee.
6. All the information I have provided to the ATT Secretariat (including the contents of this declaration) is complete, true and correct.
7. I am aware of the Grantee's obligations under their Grant Agreement, including the need to keep the ATT Secretariat informed of any circumstances that may impact on the objectives, completion and/or outcomes of the agreed project.
8. I am aware that the Grant Agreement empowers the ATT Secretariat to terminate the Grant Agreement and to request repayment of funds paid to the Grantee where the Grantee is in breach of the Grant Agreement.

Signed Date

[Position/ title]

Please submit this report and signed declaration to ATT Secretariat along with;

- A copy of the tax invoice issued to you by the Consultant for the provision of services
- Proof the Consultant was paid. This could be a receipt issued to you by the Consultant or a bank statement.



Name of Grant Recipient	Kingdom of Lesotho
Department or Agency	Ministry of Defence
Posting Date	
Project code	622024

INSTRUCTIONS
 1) Complete all pink fields only.
 2) Print, sign, scan and email expenditure report to trustfund@thearmstradetraty.org along with the electronic version.
 3) All original receipts should be chronologically numbered according to the reference number in this report. Copies of all receipts should be emailed with the expenditure report. Original receipts must also be sent to the ATT Secretariat.

Project No.	ATT.VTF.G2024.010LSO
Reporting period	22 Nov 2024 – 20 November 2025
Local Currency Code	LSL
Grant Received USD (1st instalment)	44514
Grant Received USD (1st instalment)	38282

<https://www.oanda.com/currency/converter/>
 Click above first cell for exchange rate site

General Details				Total Budget	Actual spend to date**			Balance of budget available	Balance of funds received
Budget Line	Ref. N°	Description 1	Description 2 - Receipt or Invoice No. - Date	USD	Local Amount	Rate	USD	USD	USD
Personnel costs	1	Coordinators Salary @USD100 per day for 105 days	T D certification; payment advice dated 27 January, 11 February, 17 March, 25 March, 08 May, 28 May, 30 June, 29 July, 02 September, 01 October, 31 October, 10 December	10 500,00	249 513,00	0,0552	13 775,61	-3 275,61	69 020,39
	2	Salary for Admin Assistant @68 per day for @150 days.	J.T certification, Payment advice form 27 Jan 2025, 11 Feb 2025, 17 March 2025, 25 March 2025, 07 May 2025, 28 May 2025, 30 June 2025, 29 July 2025, 02 September 2025, 01 October 2025, 31 October 2025, 10 December 2025	10 200,00	182 831,37	0,0552	10 094,12	105,88	58 926,27
	3	2 local consultant @ 200 per day for 40 days and				0,0552			58 926,27
	4	1 international consultant @USD200 per day for 40 days	E.J. certification Payment vouchers dated 23 April and 04 July, 22 September	8 000,00	140 000,00	0,0552	8 000,00		50 926,27
Travel costs	5	Ground transport from Lesotho Airport to meeting venues for one project implementing partner and one international consultant (RSA)		280,00		0,0552		280,00	50 926,27
	6	Ground transport from RSA to Lesotho for one project implementing partner and one international consultant				0,0552			50 926,27
	7	Ground transport for meeting participants				0,0552			50 926,27
	8	Two international travels: two round-trip airtickets for 1 project implementing partner staff and 1 consultant from RSA to Lesotho	Payment voucher Ref 8 dated 25 June and invoice E292232 dated 28 May	900,00	15 140,00	0,0552	835,88	64,12	50 090,39
Equipment costs	9	3 Computers for drafters and project admin	Payment Voucher Ref 9 dated 25 June and invoice 00008406 dated 10 June	3 777,21	49 794,00	0,0552	2 749,13	1 028,08	47 341,26
Operating costs	10	3 day a) 1day Workshop to review and validate the gap analysis report@5 168 per day. B) 2day workshop to discuss draft national legislation 2 day workshop for CSO, stakeholders and MPs	Aloes Lancer's gap (21 November 2025, invoice ALG 2025063) hall hire Invoice GN-04-11-25 hall hire Avani invoice E292237 Aloes Invoices ALG2025006	504,00	6 680,01	0,0552	368,80	135,20	46 972,46
	11	Audio,		900,00		0,0552		900,00	46 972,46
	12	One-day workshop: Lunch, Tea(Morning and Evening) for 60 people	Avani invoice E292237, Aloes Invoices ALG2025006, ALG 2025007, Avani invoice 135987	6 360,00	77 379,36	0,0552	4 272,11	2 087,89	42 700,35
	13	Two-day workshop: Dinner, Lunch, Tea(Morning and Evening) for 60 people	Aloes invoice ALG 2025063 dated 21 November, Invoice GN-04-11-25	9 540,00	118 450,38	0,0552	6 539,65	3 000,35	36 160,70
	14					0,0552			36 160,70
	15	Two-day workshop: Bed and Breakfast for 60 people for two nights	Aloes Invoice ALG 2025063 dated 21 November, Invoice GN-04-11-25	11 160,00	87 025,50	0,0552	4 804,68	6 355,32	31 356,02
	16	one-day workshop: Bed and Breakfast for 60 people for one nights	Avani invoice 135987 , Aloes invoices ALG2025006 and ALG 2025007	5 580,00	24 461,19	0,0552	1 350,50	4 229,50	30 005,52
	17	Printing of draft report of the gap analysis35 pages x 200copies, draft national legislation, guide to arm trade treaty implementation,national legislation procedures and Practices 50 pages x400 copies for consulted	Invoice 20250619392 TwoBrothers dated 23 June,00008469 Wonder Tech dated 25 June, and 00008529 Wonder Tech dated 03 July , Tiz Suppliers invoice 13 dated 16 November	15 500,00	344 930,00	0,0552	19 043,59	-3 543,59	10 961,93
	18					0,0552			10 961,93
	19								10 961,93
	20								10 961,93
	21								10 961,93
	22								10 961,93
	23								10 961,93
				83 201,21	1 296 204,81		71 834,07	11 367,14	10 961,93

* Description 2 - Receipt or Invoice No. - Date: include information on the date of the receipt received, as well as the receipt number. Also include additional information e.g. if the budget line item relates to an airfare, include the airline that issued the ticket, the departure city and arrival city etc.

**Actual spend to date: insert the actual amount spent on the budget item. If the item was paid for in local currency, insert the figure in the column headed 'Local amount', and it will automatically be calculated in USD. If the item was paid for in USD, enter the figure in the column headed 'USD'.

Lesotho's signature and date :

H. Photo 15 MAY 2026

Head of ATT Secretariat's signature and date:

Lucifoleus 21 May 2026.

RECONCILIATION
LESOTHO-ATT.VTF.G2024.010LSO
2024

Description	Total budget	Actual spend (Interim)	Actual spend (Final)	Actual spend (Total)	Balance of budget	Balance of funds received	% of over- or under-	
	USD	USD	USD	USD	USD	USD		
Personnel costs								
Coordinator's Salary @USD100 per day for 105 days	10500	7910	5866	13776	-3276	69020	131%	The coordinator assisted in preparation of Lesotho's next application, hours of engagement exceeded what was planned and budgeted for.
Salary for Admin Assistant @68 per day for @150	10200	6010	4084	10094	106	58926	99%	
2 local consultant @ 200 per day for 40 days and	0	0	0	0	0	58926		
1 internattional consultant @USD200 per day for 40	8000	6625	1375	8000	0	50926	100%	
Local transportation round trip	900	836	0	836	64	50090	93%	
3 Computers for drafters and project admin	3777	2749	0	2749	1028	47341	73%	The supplier had provided a qoutation for a different make of machines
3 day a) 1day Workshop to review and validate the Audio,	504	0	369	369	135	46972	73%	A less costly service provider was engaged
	900	0	0	0	900	46972	0%	Ministry of Defence audio sysytem was utilised
One-day workshop: Lunch, Tea(Morning and	6360	2102	2170	4272	2088	42700	67%	A less costly service provider was engaged
Two-day workshop: Dinner, Lunch, Tea(Morning	9540	2446	4094	6540	3000	36161	69%	A less costly service provider was engaged
Two-day workshop: Bed and Breakfast for 60	11160	0	4805	4805	6355	31356	43%	Most of the participants did not sleep at the hotel they commuted from their places
one-day workshop: Bed and Breakfast for 60	5580	1556	-206	1351	4230	30006	24%	Most of the participants did not sleep at the hotel they commuted from their places
Printing of draft report of the gap analysis35 pages x	15500	3997	15047	19044	-3544	10962	123%	Most of the goods had to be sourced from South Africa so other costs like transport had to be factored in
Total Direct Costs	82921	34230	37604	71834			87%	
Total Indirect Support Costs - 7%	5804	2396	2632	5028			87%	
Total	88726	36627	40236	76862			87%	
Amount of 1st installment	44514							
Amount of 2nd installment	38282							
Amount of 3rd installment	0							
Balance owing to VTF	5934							

MOETI LEPHOTO-MOTHIKELI
H. Duto

MINISTRY OF DEFENCE
 2026 -05- 19
 Principal Secretary
 P/BAG A166. MASERU 100